

Message Text

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PAGE 01 BONN 06743 01 OF 02 191724Z

ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 PM-04 NSC-05 SP-02 SS-15
CIAE-00 INR-07 NSAE-00 L-03 DODE-00 EB-08 TRSE-00
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FM AMEMBASSY BONN

TO SECSTATE WASHDC 7509

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

AMEMBASSY NICOSIA

AMEMBASSY PARIS

USMISSION USUN NEW YORK

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 06743

E.O. 11652: GDS

TAGS: PFOR CY GW

SUBJECT: GERMAN THINKING ON CYPRUS FOLLOWING VIENNA

REF: STATE 83772

1. WE PASSED TO FONOFF (BENSCH) COPY OF
PRESIDENT'S REPORT ON CYPRUS. IN REPLY TO HIS REQUEST
FOR AN ASSESSMENT OF THE VIENNA TALKS, WE BRIEFED
BENSCH ALONG LINE OF PARA 3, REFTEL.

2. BENSCH GAVE US FOLLOWING ELEMENTS OF GERMAN
ASSESSMENT OF VIENNA TALKS:

A. THE TURKISH CYPRIOTS HAD A GREATER VOICE IN
DETERMINING TURKISH POSITIONS THAN THE FRG HAD
ANTICIPATED. GUEVENDIREN OF TURKISH MFA DID NOT
EXERCISE LEADERSHIP, CONTRARY TO WHAT HE HAD TOLD THE
CONFIDENTIAL

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PAGE 02 BONN 06743 01 OF 02 191724Z

FRG HE WOULD DO.

B. THE TURKISH CYPRIOT DELEGATION HAD PRACTICALLY
NO FLEXIBILITY. THE COMBINATION OF FACTORS A AND B
RESULTED IN ANKARA HAVING LESS INFLUENCE THAN BONN HAD
EXPECTED.

C. THE TEXT OF PARA VI.2.A OF THE TURKISH CONSTITUTIONAL PROPOSAL WAS CHANGED AT THE LAST MOMENT BY DENKTASH TO ELIMINATE PROPOSED MINISTRIES FOR THE CENTRAL GOVERNMENT. THE FRG HAD TOLD ANKARA, AND ANKARA HAD AGREED, THAT THE CENTRAL GOVERNMENT SHOULD HAVE TWO OR THREE MINISTRIES AND THAT ALL THE POWER SHOULD NOT BE CONCENTRATED IN THE HANDS OF THE TWO PRESIDENTS. BONN BELIEVES THAT DENKTASH HAD THESE MINISTRIES REMOVED FROM THE PROPOSAL IN ORDER TO ENHANCE HIS ANTICIPATED DUAL ROLE AS HEAD OF THE TURKISH COMMUNITY AND TURKISH REPRESENTATIVE IN THE CENTRAL GOVERNMENT. BONN HAD TOLD DENKTASH THAT SUCH A DUAL ROLE WAS NOT IN HIS INTEREST BECAUSE IT WOULD LEAD TO A SIMILAR ROLE FOR MAKARIOS.

D. NEITHER SIDE PROPOSED A TRUE FEDERAL GOVERNMENT. THE GREEKS INSISTED THAT NON-ENUMERATED POWERS WOULD CONTINUE TO RESIDE IN THE CENTRAL GOVERNMENT AND OFFERED THE TURKS ONLY 20 PERCENT OF CENTRAL GOVERNMENT POSITIONS, LESS THAN THEY HAD IN 1960. ON THE OTHER HAND, THE TURKISH PROPOSAL AS IT WAS TABLED IN EFFECT EQUALED NO CENTRAL GOVERNMENT.

E. THE MAP TABLED BY THE GREEKS REPRESENTED A COMPROMISE BETWEEN HARD AND SOFT LINERS IN THE GREEK DELEGATION. THE MAP ITSELF VIOLATED THE PRINCIPLE OF ECONOMIC VIABILITY FOR THE TURKISH ZONE, A PRINCIPLE THAT HAD BEEN AGREED UPON BY MAKARIOS AND

CONFIDENTIAL

PAGE 03 BONN 06743 01 OF 02 191724Z

CONFIDENTIAL

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PAGE 01 BONN 06743 02 OF 02 191723Z
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 06743

DENKTASH. ALSO, THE GREEK MAP WAS NOT A CLEAR
BIZONAL MAP, BUT RATHER RESEMBLED A CANTONAL SOLUTION.
IT WAS SO REGARDED BY THE TURKS.

3. CHELIK VISIT. "TURKISH CYPRIOT FOREIGN MINISTER"
CHELIK VISITED BONN FOLLOWING VIENNA TALKS. HE MADE
A GOOD IMPRESSION, BUT DID NOT ENGAGE IN MUCH
SUBSTANCE. ONE EXCEPTION WAS HIS POSITION ON
TERRITORIAL QUESTIONS. THE GERMANS ASKED HIM IF THE
AREAS NOT MENTIONED IN THE TURKISH REPLY TO THE
GREEK PRESENTATION AT VIENNA WERE OPEN FOR DISCUSSION.
CHELIK REPLIED THAT HE DID NOT EXCLUDE THIS POSSIBILITY.
THE GERMANS INTERPRET THIS REPLY TO MEAN THAT THE AREAS
NOT MENTIONED (VAROSHA, THE OLD FAMAGUSTA ROAD, AND
LEFKA) ARE ONES WHICH THE TURKS ARE POSSIBLY PREPARED
TO RETURN TO THE GREEKS.
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PAGE 02 BONN 06743 02 OF 02 191723Z

4. THE GERMANS ALSO TOLD CHELIK THAT A PRESIDENTIAL
FORM OF GOVERNMENT WILL NOT WORK ON CYPRUS. IT IS
ESSENTIAL THAT THE HEAD OF STATE AND HEAD OF GOVERNMENT
BE SEPARATED ON THE EUROPEAN MODEL.
WHAT THE GERMANS HAVE IN MIND IS A PRESIDENT WITH VERY
LIMITED POWERS AND A COUNCIL OF MINISTERS, WHICH WOULD
ELECT A REVOLVING PRIME MINISTER. CHELIK DID NOT
REPLY TO THIS GERMAN PRESENTATION. THE FRG HAS ALSO
MADE THIS PROPOSAL TO THE GREEK AND CYPRIOT EMBASSIES
IN BONN.
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